ENNHRI European Network of National Human Rights Institutions

Annual Report 2021

Foreword

This Annual Report highlights ENNHRI's wide-ranging achievements in 2021 against the backdrop of challenges posed by the COVID-19 pandemic.

As this is the last Annual Report in the Strategic Plan cycle 2018-2021, we would like to take the opportunity to broaden the scope of this foreword and reflect on the network's progress over the last four years.

Our first Core Objective was to have **more NHRIs compliant with the Paris Principles**. At the beginning of our Strategic Plan in 2019, we had 42 members and 27 A-status NHRIs. We now have 47 members, 30 of which are A-status institutions. We are working with many states on the establishment of new institutions. Given the time it takes to put in place requisite legislative and institutional changes, this is a notable achievement, and the network has invested considerable resources on this critical aspect of our mandate.

During this period, however, we have also seen more NHRIs facing external threats to their independence. Many NHRIs have come to ENNHRI for support, and the network has always reacted quickly, with great solidarity being shown across the membership. Some members have reported on the real impact and value of ENNHRI's actions in such difficult circumstances, and we encourage members to contact us whenever they face threats. Indeed, we are currently working with several members in this area.

Our second Core Objective was **enhanced promotion and protection of human rights**. Here ENNHRI has provided capacity building activities – with a focus on the NHRI mandate – across many thematic areas, including migration, economic and social rights, rule of law, the implementation of ECHR and the Charter, SDGs, disabilities and beyond. The annual NHRI Academy continued even during COVID, and the 2021 impact assessment has shown the lasting benefits it has brought to NHRIs and their staff.

ENNHRI has also strengthened, supported and connected NHRIs through its various Working and Core Groups. These have resulted in exchange of experiences and practices, as well as joint work resulting in webinars, third party interventions, submissions and impressive advocacy towards regional mechanisms. Members have worked together to address some of the most challenging human rights concerns. Particular attention has been placed on three thematic priorities:

- Annual rule of law reporting across the membership, leading to recognition of NHRI's and ENNHRI's important role in this area by the EU and the Council of Europe
- Impressive national and regional reporting on the human rights of migrants at Borders, resulting in concrete recognition of NHRIs in EU policy and legal instruments
- An extensive collection of practices on NHRIs work on economic and social rights, and focused development of work on poverty, human rights impact assessments of economic and recovery policies, and participation of rights holders.

We believe that the most impressive developments have come in the increased visibility, credibility and recognition of ENNHRI and NHRIs. This has been manifest in:

- A ground-breaking Council of Europe Recommendation on NHRIs
- Recognition of NHRIs as an indicator and safeguard for rule of law
- The EU's integration of NHRIs in its work on human rights internally and externally.
- Close working with the OSCE's Office of Democratic Institutions and Human Rights on NHRI resilience and threats.

Our third Core Objective was a **stronger and sustainable network**. Member participation in the network has been exceptionally high. This has been reinforced through online platforms, such as the ENNHRI Hub, and ongoing facilitation by the Secretariat. The first Leadership Forum took place online and provided an opportunity for NHRI Leaders to enhance their community of support.

Our online presence has increased manifold, and we are in a strong position to have meaningful impacts. The ENNHRI governance and management has also been strengthened throughout the term of the Strategic Plan, and its foundations are finally catching up with its extensive number of initiatives.

In summary, therefore, despite the challenging context for human rights, with evident backsliding on rule of law, COVID restrictions, and pressures on all public services; we feel confident that ENNHRI is in a good position as we reach the end of this Strategic Plan to face the challenges of the years ahead. What is certain is that NHRIs will be needed more than ever, and ENNHRI will continue to support, strengthen and connect them, in order to enhance the promotion and protection of human rights across Europe.

We hope you enjoy reading our 2021 Annual Report!

Caroline Fennell
ENNHRI Chair
Irish Human Rights and Equality Commission

Debbie Kohner
ENNHRI Secretary-General

Table of Contents

Foreword 2
List of acronyms 5
2021 in numbers 7
2021 highlights 8
Key achievements 10
More European NHRIs in compliance with the Paris Principles 10
More effective promotion and protection of human rights 12
A strong and sustainable network 18
Annexes 20
Board, Finance Committee, Working Groups 20
Core Groups, Secretariat staff 21
2021 Finances 22
List of ENNHRI members 24

List of acronyms

CoE
Council of Europe

COP26
2021 United Nations Climate Change Conference

CRPD
UN Convention on the Rights of Persons with Disabilities

ECHR
European Convention on Human Rights

ECtHR
European Court of Human Rights

ENNHRI
European Network of National Human Rights Institutions

Equinet
European Network of Equality Bodies

EU
European Union

FRA
European Union Agency for Fundamental Rights

GANHRI
Global Alliance of National Human Rights Institutions

HRD
Human Rights Defender

JURI
European Parliament Committee on Legal Affairs

LIBE
European Parliament Committee on Civil Liberties, Justice and Home Affairs

NHRI
National Human Rights Institution

ODIHR
OSCE Office for Democratic Institutions and Human Rights

OSCE
Organization for Security and Co-operation in Europe

SCA
GANHRI Sub-Committee on Accreditation

SDG
UN Sustainable Development Goal

SLAPP
Strategic Lawsuit Against Public Participation

UN
United Nations

UNECE
UN Economic Commission for Europe

2021 in numbers

4

NHRIS ACHIEVING A-STATUS (RE-)ACCREDITATION

90,000+

VISITS ON ENNHRI WEBSITE

1,447

PARTICIPANTS IN ENNHRI EVENTS

1,150+

NEW FOLLOWERS ON TWITTER AND FACEBOOK

46

MEMBERS INVOLVED IN ENNHRI EVENTS

48

ENNHRI SPEAKING ROLES AT EUROPEAN EVENTS

45

ENNHRI-ORGANISED EVENTS

28

PUBLICATIONS, COMMON POSITIONS AND STATEMENTS

2021 highlights

March

The Council of Europe adopted its **recommendation** on developing and strengthening NHRIs. A **high-level event** was held to mark this.

April

An **online resource** was launched to support NHRIs in their work on the execution of judgments from the European Court of Human Rights.

July

ENNHRI's **second rule of law report** gathered reporting from NHRIs in Europe on the rule of law situation in their countries.

September

Based on NHRI findings, a **regional report** examined the human rights of migrants at borders. This also included recommendations.

December

Members elected **new governance positions** and adopted the **Strategic Plan 2022-2025**.

Key achievements

1 More European NHRIs in compliance with the Paris Principles

Supporting the establishment of NHRIs

ENNHRI continued to provide expertise on the establishment of NHRIs in Europe, reaching out to ministries, academics and institutions in countries where there are currently no established NHRIs.

There were significant developments in Sweden: a bill was approved by the Swedish Parliament and the new institution started functioning as of January 2022. In Iceland, the government established a working group to explore pathways for creating an NHRI.

ENNHRI also advised Belgian authorities on the applicable international standards in view of plans to establish a human rights institute in Flanders.

Supporting NHRI accreditation

In 2021, ENNHRI once again provided tailored support to all European NHRIs who underwent (re-)accreditation. This resulted in four NHRIs – those in Ireland, Russia and Scotland and Serbia – being re-accredited A-status. The reviews of three further NHRIs were deferred to 2022.

The elected European member of the SCA (the Great Britain NHRI) attended the June 2021 session as an observer and the October 2021 session as a full member. At the ENNHRI General Assembly in November, the Greek NHRI was elected as the SCA Alternate.

ENNHRI strengthened its work in follow-up to SCA recommendations, engaging bilaterally with members to support their implementation of the recommendations. The Secretariat also continued to provide its expertise on the accreditation process to civil society organisations and other actors across Europe.

NHRIs under threat

In 2021, ENNHRI acted rapidly to support NHRIs at risk or facing threats at the national level. The support for NHRIs in Armenia, Georgia, Northern Ireland, Poland, Ukraine, and Moldova was often in collaboration with regional and international partners and took forms including public statements, opinions, and open letters.

These reminded relevant authorities of the international standards in place under the Paris Principles to ensure the independent and effective work of NHRIs. Such actions also meant NHRIs were better equipped to react to pressure from national actors and draft bills or measures that would impact on their ability to conduct its work. But solidarity cannot stop at Europe's borders. Following the Taliban's seizure of power, ENNHRI and its members mobilised swiftly to advocate with governments nationally and at the European level for the evacuation of Afghan human rights defenders at risk.

Key achievements

2 More effective promotion and protection of human rights

Recognition and understanding of NHRIs

The adoption of the Council of Europe's Recommendation on NHRIs in April 2021 marked a major milestone in recognising NHRIs as vital actors for the promotion and protection of human rights in Europe. A high-level event explored avenues for further strengthening cooperation and support between the Council of Europe and NHRIs. To help guide implementation of the recommendation, ENNHRI produced an Action Plan for 2021-2024.

Continued fruitful work and engagement with the EU was reflected in the Council Conclusions on the EU Charter of Fundamental Rights; these called for the European Commission to engage with NHRIs through Charter-focused training.

In this vein, a virtual seminar was held on the Charter's role in NHRIs' work together with FRA and Equinet, while ENNHRI produced an Action Plan on strengthening Charter application. ENNHRI was also visible at FRA's Fundamental Rights Forum, co-organising three sessions.

Democracy and the rule of law

For the second successive year, ENNHRI published a regional report on the state of the rule of law in Europe. Reporting covered the entire ENNHRI membership and provided over 40 national perspectives, while the report also identified Europe-wide trends. Its successful dissemination led to the European Parliament calling on the European Commission to consult further with NHRIs.

Beyond this, an online tool was developed to support and guide NHRIs in their efforts to work on the execution of judgments from the European Court of Human Rights. Members came together to intervene in a climate change case before the ECtHR and collaborated on a case on access to abortion and rule of law.

Human rights defenders

Recognition increased of NHRIs as human rights defenders and as important allies when tackling challenges linked to civic space. In this vein, they were recognised as crucial agents in the protection of human rights defenders in the report by FRA "Protecting Civic Space in the EU", the opinion by the EU Parliament JURI Committee on the shrinking space of civil society in Europe, and in the report by the EU Parliament LIBE Committee on the shrinking space for civil society in Europe.

EU interest also rose in the important role NHRIs might play in protecting HRDs who face SLAPP, setting the scene for work in 2022. On a similar note, content collection began for an ENNHRI online resource on human rights defenders, a key product planned for 2022.

Finally, human rights defenders were the topic of the 2021 NHRI Academy:

Over two weeks in June, 20 NHRI representatives gathered online to learn about working with human rights defenders. The discussions gave participants innovative ideas on how to build their institutional and individual resilience and to protect fellow human rights defenders. The inspiring stories participants heard included those from the Greek NHRI about its racist violence recording network and the Georgian NHRI about its internal guidelines to monitor rights defenders' situations. A follow-up training was organised with the Slovenian NHRI.

Asylum and migration

ENNHRI published NHRI reports from France, Serbia, Slovenia, Greece and Croatia, compiled main regional trends and key recommendations, and hosted a high-level conference bringing together members and regional actors to discuss the role of NHRIs in human rights-compliant border governance. ENNHRI's work and publications served as a basis for further advocacy, including on discussions related to legislative proposals under the EU Pact on Migration and Asylum and other relevant EU migration policy developments.

Given the fast-evolving nature of migration as a topic, ENNHRI also built NHRI capacity on topics including the role of NHRIs in providing human rights scrutiny of EU migration funds, the work of NHRIs and civil society as human rights defenders at borders, and communicating on migration.

Economic, social and cultural rights

2021 saw ENNHRI continue to engage in major work in the area of economic and social rights. Much of this done through sustained cooperation with the European Committee of Social Rights (the Committee). This led to a record number of NHRI submissions to the Committee and a guide for NHRIs and equality bodies to support their engagement with the Committee. Furthermore, annual meetings will now be held between the Committee and NHRIs and equality bodies. All of the above reaffirms the importance of NHRIs' action in implementing the European Social Charter.

Beyond this, NHRIs built their capacity to support the application of human rights-based approaches in national COVID-19 (recovery) policies. A joint training from OHCHR and ENNHRI looked at the topic, while ENNHRI supported the Albanian and Slovak NHRIs to develop their expertise in this area.

Other human rights concerns

Sustainable Development Goals

In 2021, ENNHRI's work in this area focused on interlinkages between SDGs and the COVID-19 response, while engaging intensively with the UNECE Regional Forum on Sustainable Development. When at UNECE events, members brought to the fore NHRIs' invaluable work in documenting human rights violations during the pandemic. The clear links between NHRIs' work and promotion of the 2030 Agenda led to a call to governments to ensure they include NHRIs in their recovery efforts, as highlighted by the UNECE Forum outcome report.

Rights of persons with disabilities

2021 was another busy year for ENNHRI's CRPD Working Group. With increased violations of the rights of persons with disabilities during the pandemic, the group was even more active in swapping good practices and sharing responses to challenges faced. For instance, Ekaterine Skhiladze Working Group Chair and representing the Georgian NHRI, wrote a guest blog on COVID-19's impact on persons with disabilities and education. The Working Group held two online meetings, two webinars, and one seminar.

Rights of older persons

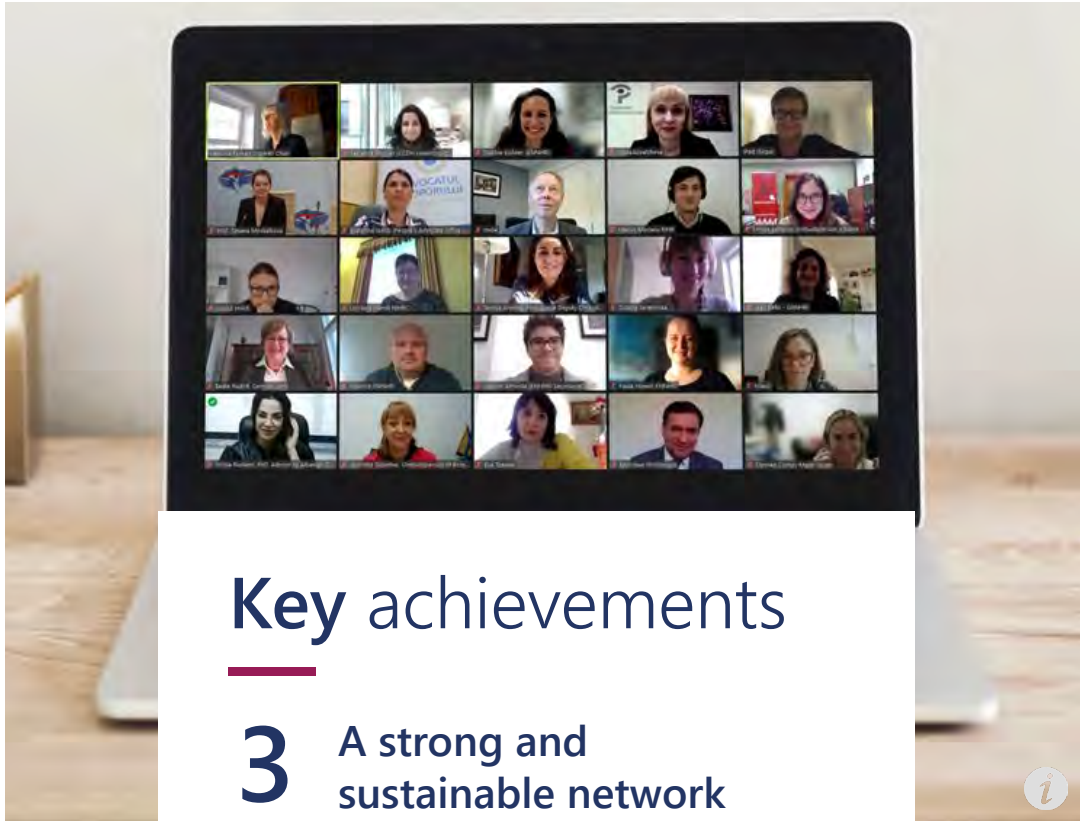
In 2021, ENNHRI's Core Group on the Rights of Older Persons was established. As a result, members have a stronger platform to cooperate on and, together, take joint actions to promote and protect the rights of older persons. Led by the Polish and Georgian NHRIs, the Group already has something to show for its efforts, taking part in and delivering a statement at the UN Open- Ended Working Group on Ageing.

Business and human rights

Last year was another active period for ENNHRI's Business and Human Rights Working Group. Initially, the Working Group focused on online capacity building, including the discussion on the UN Binding Treaty on Business and Human Rights. This assumed a more concrete form later with the ENNHRI statement calling on more involvement from the EU and its Member States in the development of a binding treaty on business and human rights. Common positions were also drafted that addressed important regional developments, namely the EU's social taxonomy and a review of the Council of Europe Recommendation on Business and Human Rights.

Climate crisis

NHRIs added another thematic string to ENNHRI's bow by setting up a new member-led core group on the climate crisis. Its 16 members organised four meetings, fed into the ENNHRI paper on climate change and human rights, and spoke at the Council of Europe Chairmanship workshop on environment, human rights and business. Additionally, the group supported the drafting of ENNHRI's third-party intervention in the ECtHR case Verein *KlimaSeniorinnen Schweiz and others v. Switzerland*, while being part of a task force that prepared the NHRI retreat in the margins of COP26.



Key achievements

3 A strong and sustainable network

Enhance member engagement and network communications

Throughout 2021, ENNHRI members received crucial updates on various topics via numerous channels. Monthly newsletters provided regular news on ENNHRI, European NHRIs, partners, policy developments, and opportunities.

ENNHRI's quarterly external newsletter kept the wider world informed of network- and NHRI-related news. Regular emails informed members on governance matters and meetings, engagement opportunities and joint initiatives, and milestones like launch events.

To enhance and facilitate member engagement, updates were made to the ENNHRI Hub. For instance, a new Frequently Asked Questions section gives members guidance on and resources to facilitate joint member-led initiatives.

Strengthen management and governance

ENNHRI's new Strategic Plan 2022-2025 was the culmination of a year-long process led by ENNHRI's Board. As part of this, a members survey was conducted, a dedicated members advisory group set up, a consultation held at the General Assembly in September, and a special information session organised before the General Assembly in December. The same meeting saw both the Plan's adoption and the election of new ENNHRI governance positions for the upcoming 2022-2025 strategic cycle. Among those elected were ENNHRI's new Chair, Board, Finance Chair, and Finance Committee.

Communicating human rights, NHRIs and visibility

Serious strides were made in enhancing the visibility of NHRIs and ENNHRI. A rise in both website visitors (15% more than 2020) and Twitter and Facebook followers (17.6% more) evidence this. Moreover, a LinkedIn account was launched. A new online course looked at framing migration from a human rights perspective, equipping NHRIs with narratives and strategies to adopt in their work.

Coalitions are also critical to successful human rights communication. So it proved when ENNHRI joined forces with FRA, Equinet, the CoE, ODIHR and others to develop the second edition of the 10 keys for effectively communicating human rights. Through its quarterly meetings, ENNHRI's Communications Working Group also continued to foster a community of practice.

ENNHRI Leadership Forum

In 2021, ENNHRI organised its first Leadership Forum. Held online, its theme was "Leading with others – Nurturing resilient and effective NHRI leadership". Across a series of short sessions in November, participants engaged with three main topics: self-leadership, leading with people, and leading with partners. Focusing on the specific nature of a NHRI leader's role and mandate, the Forum supported heads of institutions to understand and refine their leadership, offering tailored skill development, individual coaching, and varied formats for reflection and exchange. It also enabled participants to build and deepen their relationships within a supportive peer community. Nearly 30 NHRI heads registered, with a dedicated online platform also set up for the event.

Annexes

Board

Member	Represented by
Irish Human Rights and Equality Commission (Chair)	Caroline Fennell
Office of the People's Advocate of Albania	Erinda Ballanca
Office of the Ombudswoman of the Republic of Croatia	Lora Vidović
Greek National Commission for Human Rights	Maria Gavouneli
Norwegian National Human Rights Institution	Petter Wille
Office of the Polish Commissioner for Human Rights	Mirosław Wróblewski

Finance Committee

Member	Represented by
Northern Ireland Human Rights Commission (Chair)	Lorraine Hamill
Unia – Interfederal Centre for Equal Opportunities (Belgium)	Emmanuel Schelfthout
German Institute for Human Rights	Michael Windfuhr
Equality and Human Rights Commission (Great Britain)	Alan Sharman

Working Groups

Working Group	Chair
Asylum and Migration	Greek National Commission for Human Rights (Eva Tzavala)
Business and Human Rights	Danish Institute for Human Rights (Daniel Morris)
Communications	Northern Ireland Human Rights Commission (Jason McKeown) Vice-Chair: Equality and Human Rights Commission (Great Britain) (Molly Avigdor)
Convention on the Rights of Persons with Disabilities	Office of the Public Defender of Georgia (Ekaterine Skhiladze)
Economic, Social and Cultural Rights	German Institute for Human Rights (Sara Phung)
Legal	Finnish Human Rights Centre (Leena Leikas)

Core Groups

Core Group	Chair
Climate Crisis and Human Rights (formally established March 2021)	Northern Ireland Human Rights Commission (Zara Porter) - until April 2021 Ombudswoman of the Republic of Croatia (Maja Hasanbašić) - from April 2021
Rights of Older Persons (formally established December 2021)	Office of the Polish Commissioner for Human Rights (Anna Chabiera) Office of the Public Defender of Georgia (Mariam Tavdgiridze)

Secretariat staff (as of 31 December 2021)

Staff member	Position
Debbie Kohner	Secretary-General
Christina Gesios	Senior Finance Officer
Katrien Meuwissen	Senior Human Rights Officer
Maurice Claassens	Senior Network Development Officer
Gabriel Almeida	Human Rights Officer
Nina Pániková	Human Rights Officer
Christos Katsalis	Administration Officer
Richard Adams	Communications Officer

Trainee	Position
Valentina Canepa	Communications Assistant
Petya Mitova	Human Rights Assistant
Paula Nowek	Human Rights Assistant
Klara Paro	Human Rights Assistant
Anastasia Veroux	Administration Assistant

We thank all the former colleagues who left ENNHRI over the course of 2021 for their invaluable contributions. Ala Al-Mahaidi and Martina Giani as Communications Officer and Junior Communications Officer respectively, and Irene Bellomo, Sophia Lane, and Chrysanthi Tsolaki as Human Rights Assistants.

2021 Finances

	Budget 2021	Total realised 31/12/2021
Income		
Membership fees	€ 156.000	€ 153.167
Additional member contributions	€ 6.776	€ 24.110
Operating Grant - DG JUST	€ 604.338	€ 629.218
NHRI.EU - DG DEVCO	€ 99.756	€ 124.916
CoE contribution	€ 2.500	€ 2.500
OSIFE Grant	€ 58.761	€ 64.036
OSIFE 2.0 Grant	-	€ 16.882
TOTAL INCOME	**€ 928.131**	**€ 1.014.828**
Expenditure		
Personnel costs	€ 676.741	€ 716.164
Office costs	€ 117.114	€ 119.144
Travel and meeting costs	€ 76.755	€ 3.915
Professional fees	€ 60.003	€ 144.912
Other costs	€ 10.999	€ 2.425
TOTAL EXPENDITURE	**€ 940.613**	**€ 986.560**
INCOME LESS EXPENDITURE	**€ -12.483**	**€ 28.268**

RESERVES AT END 2020	**€ 75.601**
RESERVES AT END 2021	**€ 103.869**

The financial results in 2021 have been made possible thanks to the contributions of all ENNHRI members through their annual fees and their contributions to the solidarity fund. Moreover, in 2021 members agreed to increase the fees they will pay in upcoming years in order to strengthen the network's sustainability.

ENNHRI would also like to acknowledge the European Commission's Directorate-General for Justice and Consumers for providing an operating grant; the Directorate-General for International Cooperation and Development (renamed International Partnerships) for the framework partnership under the NHRI.EU project; the Open Society Initiative for Europe for supporting ENNHRI's work on migrants' rights at borders; and the Council of Europe for supporting guidance for NHRIs on the implementation of judgments of the European Court of Human Rights.

List of ENNHRI members

(as of 31 December 2021)

Country	Institution	Accreditation Status
Albania	People's Advocate of Albania	A
Armenia	Human Rights Defender of the Republic of Armenia	A
Austria	Austrian Ombudsman Board	B
Azerbaijan	Commissioner for Human Rights (Ombudsman) of the Republic of Azerbaijan	B
Belgium	Unia – Interfederal Centre for Equal Opportunities	B
Belgium	Myria – Federal Migration Centre	None
Belgium	Combat Poverty, Insecurity and Social Exclusion Service	None
Belgium	FIRM/IFDH – Federal Institute for the Protection and Promotion of Human Rights	None
Bosnia and Herzegovina	Ombudsmen of Bosnia and Herzegovina	A
Bulgaria	Commission for Protection Against Discrimination	B
Bulgaria	Ombudsman of the Republic of Bulgaria	A
Croatia	Ombudswoman of the Republic of Croatia	A
Cyprus	Commissioner for Administration and Human Rights	B
Czech Republic	Public Defender of Rights	None
Denmark	Danish Institute for Human Rights	A
Estonia	Chancellor for Justice of Estonia	A
Finland	Human Rights Centre and the Parliamentary Ombudsman	A
France	National Consultative Commission on Human Rights	A
Georgia	Public Defender (Ombudsman) of Georgia	A
Germany	German Institute for Human Rights	A
Great Britain	Equality and Human Rights Commission	A
Greece	Greek National Commission for Human Rights	A
Hungary	Commissioner for Fundamental Rights	A
Ireland	Irish Human Rights and Equality Commission	A
Kosovo*	Ombudsperson Institution of Kosovo	None
Latvia	Ombudsman's Office of the Republic of Latvia	A
Liechtenstein	Liechtenstein Human Rights Association	None
Lithuania	Seimas Ombudsmen's Office of the Republic of Lithuania	A
Luxembourg	Consultative Human Rights Commission of Luxembourg	A
Moldova	People's Advocate of the Republic of Moldova	A
Montenegro	Protector of Human Rights and Freedoms of Montenegro	B
Netherlands	Netherlands Institute for Human Rights	A
North Macedonia	Ombudsman Institution of the Republic of Macedonia	B
Northern Ireland	Northern Ireland Human Rights Commission	A
Norway	Norwegian National Human Rights Institution	A
Poland	Commissioner for Human Rights	A
Portugal	Portuguese Ombudsman	A
Romania	Romanian Institute for Human Rights	None
Russian Federation	High Commissioner for Human Rights of the Russian Federation	A
Scotland	Scottish Human Rights Commission	A
Serbia	Protector of Citizens of the Republic of Serbia	A
Slovakia	Slovak National Centre for Human Rights	B
Slovenia	Human Rights Ombudsman	A
Spain	Ombudsman of Spain	A
Turkey	Human Rights and Equality Institution of Turkey	None
Ukraine	Ukrainian Parliament Commissioner for Human Rights	A

** This designation is without prejudice to positions on status, and is in line with UNSC 1244 and the ICJ Opinion on the Kosovo Declaration of Independence*

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